

Minutes of Full Council Meeting

at the Parish Office

At 7.30pm on Wednesday 5th June 2024

Councillors:	IN ATTENDANCE	APOLOGIES	ABSENT
Cllr. Circuit (Chair)	· ·		
Cllr. Gordon			
Cllr. Palmer	✓		
Cllr. Parfrey		\checkmark	
Cllr Scott	✓		
Cllr. Skarin	✓		

Members present at meeting (LGA 1972, Schedule 12, para. 40)

Apologies received from Cllr Parfrey, Cllr Vaux, Cllr Miller, Cllr Still

In attendance Cllr Johnathan Jenkin and a member of the public

Meeting Chaired by Cllr Circuit and Minuted by Jane Stewart

Agenda No	Item					
	Public Participation Session – 15 minutes.					
	This section (at the Chairman's discretion may last up to 15					
	minutes) is not part of the formal meeting of the Council and minutes may not be produced. Public Bodies (admissions to					
	meetings) Act 1960 s 1 extended by the LG Act 1972 s 100. Nothing stated					
062301	To receive and accept apologies of absence.					
	Schedule 12 of the Local Government Act 1972					
	Apologies received from Councillors Parfrey, Vaux, Still and Miller					
062402	To receive any declarations of interest relevant to items on this agenda. Disclosable Pecuniary Interests) Regulations 2012 (SI 2012/1464) None declared relevant to this agenda.					
062403	To sign as a correct record, the minutes of the meeting of the Full Council and AGM held on 8 th May 2024 LGA 1972 Sch 12 para 41(1)					
	Proposed Cllr Skarin Seconded Cllr Scott					

00000						
062404	To receive any Chairperson's announcements.					
	At the last meeting we congratulated Cllr Jenkin on his election					
	and the Parish Council look forward to working with Cllr Jenkin.					
	Tomorrow there is an official ceremony to commemorate D Day					
	and the Parish Council will be flying the Union Jack					
	An issue has arisen regarding a courtyard in Gaiger Avenue. One					
	of the brick coated drain covers has sunk. The Chair believes the					
	courtyards are privately owned and the Council is seeking					
	clarification from Croudace Homes.					
	Tree work is now completed between The Larches and Petty's					
	Copse. Re-planting will commence later in the year.					
062405	To receive reports from:					
	County Councillor – no report from Cllr Still					
	Borough Councillors – After the council election and					
	further to the announcement of the general election there					
	is no update. Cllr Jenkin stated the Cllr grant scheme for this year is available with the sum of £2,000 per					
	Councillor. McDonalds is now open. Chair asked for					
	Councillors to be vigilant if there is more rubbish. Cllr					
	Jenkin has been in touch with the BDBC Cleaning Team to					
	extend their patrols and note if there is any additional					
	rubbish.					
062406						
062406	To note the current financial situation.					
	Current Account £29,925.91					
	Reserve Account £78,399.92					
	£5,275.09 was spent in the month of May					
062407	To agree banking arrangements for reserve funds currently held					
	at HSBC. Clerk to get information from Newbury Building Society and the					
	stepped interest amounts. And open a savings account with					
	Lloyds.					
062408	To authorise requests for June payments.					
	Clerk to check if there is a 3-year deal with insurers Zurich and					
	action their request for quotations for replacements of street					
	furniture and equipment.					
062400	Proposed Cllr Skarin Seconded Cllr Gordon					
062409	To review and approve Section 2 - Accounting Statement of the Annual Governance and Accountability Return 2023/24.					
	Approved by Council					
	Proposed Cllr Gordon Seconded Cllr Circuit					
062410	Council to confirm there are no conflicts of interest with					
	Auditors BDO LLP					
	Council confirmed there are no conflicts of interest with BDO LLP.					
062411	To note and approve recommendations from Internal Audit					
	conducted 14 th May.					
	 Set up Government Gateway account – Noted and approved 					
	 approved Review Financial Regulation to enable Clerk to purchase 					
	items up to and including £200 without the need for					
	prior approval – carry forward and include in review of					
	Finance Regulations by the Finance Committee					

062412	To note new NALC Model Finance Regulations – Finance	
	Committee to review and propose any recommendations to full	
	council on 10 th July Agreed	
062413	Council is asked to hear an update from Open Spaces Committee	
	for Parish in Bloom (Judging day 2 nd July).	
	Open Spaces Meeting was held on 4 th June. Cllr Skarin will be	
	reviewing the plans and costs for the signage on Gaiger Avenue	
	and getting a re-quote. Competitions with local schools for the 20	
	is Plenty signage design and a re-fresh of the signage on the park.	
	Neighbourhood Watch was discussed. Parish in Bloom was	
	discussed. Cllr Circuit and Parfrey will create the storyboard and	
	devise and action plan in the lead up to judging day.	
062414	Council is asked to hear an update on Speed Indicator Devices	
	Another two locations for SIDs have been identified. Discussions	
	will be held with the local householders prior to installation.	
	Traffic Survey – 153 responses. The vast majority were	
	concentrated in one location. The majority responses concerned	
	Rockbourne Road. 113 agreed there is an issue on the park. The	
	majority were in favour of yellow lines. The biggest issues were	
	parking on corners and drop curbs. Cllr Scott will pull the	
	information together to present to Parish Councillors and the	
	local police and Council with potential solutions that are	
	actionable and enforceable.	
	Chair reminded the Council that one of the plans was for	
	Councillors to undertake regular walk rounds and observe.	
062415	Councillors are asked to inform the Clerk which items it wishes	
	her to highlight in the Loddon Valley Link.	
	Thank residents for taking part in the survey. The analysis is being	
	undertaken and the Council will devise an Action Plan and report	
	back to residents. Councillor vacancy and Parish in Bloom.	
062416	Council is asked to confirm the date of the next Parish Council	
	meeting – 10 th July 2024	
Meeting er	Confirmed.	

Meeting ended 20.30

Date: 30/05/2024

Sherfield Park Parish Council

Time: 09:33

Bank Reconciliation up to 31/05/2024 for Cashbook No 2 - HSBC

Page 1

User: JANE

0/05/2024 Interest	/Ref <u>Amnt Paid</u> 	Amnt Banked 124.81 	<u>Stat Amnt</u> 124.81	Difference <u>Cleared</u>	Payee Name or Description_
Signatory 1:		Sign	ed		Date
Signatory 2:			eu		

Date: 30/05/2024

Time: 09:33

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Sherfield Park Parish Council

Page 1 User: JANE

Bank Reconciliation Statement as at 31/05/2024 for Cashbook 2 - HSBC

Bank Statement Account Name (s)	Statement Date	Page	Balances
SPPC HSBC	31/05/2024	84	78,399.92
		—	78,399.92
Unpresented Payments (Minus)		Amount	
		0.00	
		_	0.00
			78,399.92
Unpresented Receipts (Plus)			
		0.00	
			0.00
			78,399.92
	Balance	e per Cash Book is :-	78,399.92
		Difference is :-	0.00
Signatory 1:			
Name	Signed	Date	
Signatory 2:			
Name			

Date: 30/05/2024

Sherfield Park Parish Council

User: JANE

Time: 09:30

Bank Reconciliation up to 31/05/2024 for Cashbook No 1 - Current Bank A/c

Date	Cheque/Ref	Amnt Paid	Amnt Banked	Stat Amnt	Difference Cleared	Payee Name or Description
2/05/2024	DD	65.59		65.59	R	BT
2/05/2024	BACS	55.00		55.00	R 📕	South & South East in Bloom
8/05/2024	BACS	650.00		650.00	R 📕	HALC
9/05/2024	BACS	200.00		200.00	R 📕	Sherfield Park Community Assoc
9/05/2024	BACS	2,000.00		2,000.00	R 📕	Sherfield Park Community Assoc
0/05/2024	BACS	149.99		149.99	R 📕	Amazon
3/05/2024	BACS	132.00		132.00	R 📕	DM Payroll Services Ltd
5/05/2024	DD	94.40		94.40	R 📕	Nest
2/05/2024	BACS	224.95		224.95	R 📕	HMRC
2/05/2024	DD	60.00		60.00	R 📕	Currys
3/05/2024	BACS	6.50		6.50	R 📕	Jane Stewart
3/05/2024	BACS	1,210.62		1,210.62	R 📕	Jane Stewart
3/05/2024	BACS	238.04		238.04	R 📕	Richard Oats
0/05/2024	BACS	188.00		188.00	R	SLCC Enterprises Ltd

Signatory 1:

Name	Signed	Date
Signatory 2:		
Name	Signed	Date

Date: 30/05/2024

Time: 09:30

Sherfield Park Parish Council

Page 1 User: JANE

Bank Reconciliation Statement as at 31/05/2024 for Cashbook 1 - Current Bank A/c

Bank Statement Account Name (s)	Statement Date	Page	Balances
SPPC Lloyds	31/05/2024		29,925.91
		-	29,925.91
Unpresented Payments (Minus)		Amount	
		0.00	
		_	0.00
			29,925.91
Unpresented Receipts (Plus)			
		0.00	
		_	0.00
			29,925.91
	Balance	e per Cash Book is :-	29,925.91
		Difference is :-	0.00
Signatory 1:			
Name	Signed	Date	
Signatory 2:			
Name	Signed	Date	



	June 2024 Request for Payments	Agenda item 062408				
Company	Detail	Inv/Quote No	Method	Amount	Code	Notes
ВТ	Office Broadband	MO54GA	DD	65.59	4155	
HMRC	NI and Pension contribution month 12		BACS	224.95	4000	
Clerk	Mobile Phone Allowance		BACS	6.50	4160	
Nest	Pensions 23 April - 24 May		DD	94.40	4000	
Staff salaries	Salary and pension Clerk and litter warden		BACS	1,448.66	4000	
ICO	Annual fee		DD	40.00	4115	
Zurich	Annual insurance renewal fee		BACS	608.20	4085	
Mulberry	Annual Audit AGAR		BACS	157.02	4110	
JEM Promotions UK	Key ring Sherfest 20		BACS	2,455.20	4170	
Total				5,100.52		

Annual Governance and Accountability Return 2023/24 Form 3

To be completed by Local Councils, Internal Drainage Boards and other Smaller Authorities*:

- where the higher of gross income or gross expenditure exceeded £25,000 but did not exceed £6.5 million; or
- where the higher of gross income or gross expenditure was £25,000 or less but that:
 - are unable to certify themselves as exempt (fee payable); or
 - have requested a limited assurance review (fee payable)

Guidance notes on completing Form 3 of the Annual Governance and Accountability Return 2023/24

- 1. Every smaller authority in England that either received gross income or incurred gross expenditure exceeding £25,000 must complete Form 3 of the Annual Governance and Accountability Return at the end of each financial year in accordance with Proper Practices.
- 2. The Annual Governance and Accountability Return is made up of three parts, pages 3 to 6:
 - The Annual Internal Audit Report must be completed by the authority's internal auditor.
 - Sections 1 and 2 must be completed and approved by the authority.
 - Section 3 is completed by the external auditor and will be returned to the authority.
- 3. The authority must approve Section 1, Annual Governance Statement, before approving Section 2, Accounting Statements, and both must be approved and published on the authority website/webpage before 1 July 2024.
- 4. An authority with either gross income or gross expenditure exceeding £25,000 or an authority with neither income nor expenditure exceeding £25,000, but which is unable to certify itself as exempt, or is requesting a limited assurance review, must return to the external auditor by email or post (not both) no later than 30 June 2024. Reminder letters will incur a charge of £40 +VAT:
 - the Annual Governance and Accountability Return Sections 1 and 2, together with
 - a bank reconciliation as at 31 March 2024
 - an explanation of any significant year on year variances in the accounting statements
 - · notification of the commencement date of the period for the exercise of public rights
 - Annual Internal Audit Report 2023/24

Unless requested, do not send any additional documents to your external auditor. Your external auditor will ask for any additional documents needed.

Once the external auditor has completed the limited assurance review and is able to give an opinion, the Annual Governance and Accountability Section 1, Section 2 and Section 3 – External Auditor Report and Certificate will be returned to the authority by email or post.

Publication Requirements

Under the Accounts and Audit Regulations 2015, authorities must publish the following information on the authority website/webpage:

Before 1 July 2024 authorities must publish:

- · Notice of the period for the exercise of public rights and a declaration that the accounting statements are as yet unaudited;
- · Section 1 Annual Governance Statement 2023/24, approved and signed, page 4
- Section 2 Accounting Statements 2023/24, approved and signed, page 5

Not later than 30 September 2024 authorities must publish:

- Notice of conclusion of audit
- Section 3 External Auditor Report and Certificate
- · Sections 1 and 2 of AGAR including any amendments as a result of the limited assurance review. It is recommended as best practice, to avoid any potential confusion by local electors and interested parties, that you also publish the Annual Internal Audit Report, page 3.

The Annual Governance and Accountability Return constitutes the annual return referred to in the Accounts and Audit Regulations 2015. Throughout, the words 'external auditor' have the same meaning as the words 'local auditor' in the Accounts and Audit Regulations 2015. *for a complete list of bodies that may be smaller authorities refer to schedule 2 to the Local Audit and Accountability Act 2014.

Guidance notes on completing Form 3 of the Annual Governance and Accountability Return (AGAR) 2023/24

- The authority must comply with Proper Practices in completing Sections 1 and 2 of this AGAR. Proper
 Practices are found in the Practitioners' Guide* which is updated from time to time and contains everything
 needed to prepare successfully for the financial year-end and the subsequent work by the external auditor.
- Make sure that the AGAR is complete (no highlighted boxes left empty) and is properly signed and dated. Any
 amendments must be approved by the authority and properly initialled.
- The authority should receive and note the Annual Internal Audit Report before approving the Annual Governance Statement and the accounts.
- Use the checklist provided below to review the AGAR for completeness before returning it to the external auditor by email or post (not both) no later than 30 June 2024.
- The Annual Governance Statement (Section 1) must be approved on the same day or before the Accounting Statements (Section 2) and evidenced by the agenda or minute references.
- The Responsible Financial Officer (RFO) must certify the accounts (Section 2) before they are presented to the authority for approval. The authority must in this order; consider, approve and sign the accounts.
- The RFO is required to commence the public rights period as soon as practical after the date of the AGAR approval.
- You must inform your external auditor about any change of Clerk, Responsible Financial Officer or Chair, and provide relevant authority owned generic email addresses and telephone numbers.
- Make sure that the copy of the bank reconciliation to be sent to your external auditor with the AGAR covers all the bank accounts. If the authority holds any short-term investments, note their value on the bank reconciliation. The external auditor must be able to agree the bank reconciliation to Box 8 on the accounting statements (Section 2, page 5). An explanation must be provided of any difference between Box 7 and Box 8. More help on bank reconciliation is available in the *Practitioners' Guide**.
- Explain fully significant variances in the accounting statements on page 5. Do not just send a copy of the detailed
 accounting records instead of this explanation. The external auditor wants to know that you understand the
 reasons for all variances. Include complete numerical and narrative analysis to support the full variance.
- If the bank reconciliation is incomplete or variances not fully explained then additional costs may be incurred.
- Make sure that the accounting statements add up and that the balance carried forward from the previous year (Box 7 of 2023) equals the balance brought forward in the current year (Box 1 of 2024).
- The Responsible Financial Officer (RFO), on behalf of the authority, must set the commencement date for the exercise of public rights of 30 consecutive working days which must include the first ten working days of July.
- The authority must publish on the authority website/webpage the information required by Regulation 15 (2), Accounts and Audit Regulations 2015, including the period for the exercise of public rights and the name and address of the external auditor before 1 July 2024.

	ist – 'No' answers mean you may not have met requirements	Yes	No		
All sections	Have all highlighted boxes have been completed?				
	Has all additional information requested, including the dates set for the period for the exercise of public rights , been provided for the external auditor?	2			
Internal Audit Report	Have all highlighted boxes been completed by the internal auditor and explanations provided?	~	-		
Section 1	For any statement to which the response is 'no', has an explanation been published?	~			
Section 2	Has the Responsible Financial Officer signed the accounting statements before presentation to the authority for approval?				
	Has the authority's approval of the accounting statements been confirmed by the signature of the Chair of the approval meeting?				
	Has an explanation of significant variations been published where required?				
	Has the bank reconciliation as at 31 March 2024 been reconciled to Box 8?	~ ~			
	Has an explanation of any difference between Box 7 and Box 8 been provided?	~			
Sections 1 and 2	ions 1 and 2 Trust funds – have all disclosures been made if the authority as a body corporate is a sole managing trustee? NB: do not send trust accounting statements unless requested.				

*Governance and Accountability for Smaller Authorities in England – a Practitioners' Guide to Proper Practices, can be downloaded from www.nalc.gov.uk or from www.ada.org.uk

Annual Internal Audit Report 2023/24

Sherfield Park Parish Council

ENTER PU www.sherfieldparkparishcouncil.gov.uk

During the financial year ended 31 March 2024, this authority's internal auditor acting independently and on the basis of an assessment of risk, carried out a selective assessment of compliance with the relevant procedures and controls in operation and obtained appropriate evidence from the authority.

The internal audit for 2023/24 has been carried out in accordance with this authority's needs and planned coverage. On the basis of the findings in the areas examined, the internal audit conclusions are summarised in this table. Set out below are the objectives of internal control and alongside are the internal audit conclusions on whether, in all significant respects, the control objectives were being achieved throughout the financial year to a standard adequate to meet the needs of this authority.

Internal control objective		Yes	No*	Not covered**
A. Appropriate accounting records have been properly kept throughout	the financial year.	V	INU	covered
B. This authority complied with its financial regulations, payments were expenditure was approved and VAT was appropriately accounted for.	supported by invoices, all	~		
C. This authority assessed the significant risks to achieving its objectives of arrangements to manage these.	and reviewed the adequacy	~		
D. The precept or rates requirement resulted from an adequate budgeta the budget was regularly monitored; and reserves were appropriate.	ry process; progress against	~		
E. Expected income was fully received, based on correct prices, properl banked; and VAT was appropriately accounted for.	y recorded and promptly	~		
F. Petty cash payments were properly supported by receipts, all petty ca and VAT appropriately accounted for.	ash expenditure was approved			~
G. Salaries to employees and allowances to members were paid in according approvals, and PAYE and NI requirements were properly applied.	rdance with this authority's	~		
H. Asset and investments registers were complete and accurate and pro	perly maintained.	V		
I. Periodic bank account reconciliations were properly carried out during	the year.	v		-
J. Accounting statements prepared during the year were prepared on the c and payments or income and expenditure), agreed to the cash book, su trail from underlying records and where appropriate debtors and creditor	orrect accounting basis (receipts	~		
K. If the authority certified itself as exempt from a limited assurance revie exemption criteria and correctly declared itself exempt. (If the authority review of its 2022/23 AGAR tick "not covered")	ew in 2022/23 it met the			~
L. The authority published the required information on a website/webpag internal audit in accordance with the relevant legislation.	e up to date at the time of the	-		
M. In the year covered by this AGAR, the authority correctly provided for public rights as required by the Accounts and Audit Regulations (durin were public rights in relation to the 2022-23 AGAR evidenced by a no authority approved minutes confirming the dates set).	a the 2023-24 ACAP pariod	-		
N. The authority has complied with the publication requirements for 2022 (see AGAR Page 1 Guidance Notes).	/23 AGAR	-		
O. (For local councils only)		es	No	Not applicable
Trust funds (including charitable) – The council met its responsibilities	as a trustee.			~

For any other risk areas identified by this authority adequate controls existed (list any other risk areas on separate sheets if needed).

Date(s) internal audit undertaken

08/11/2023

Signature of person who carried out the internal audit

Mulber

Date

Mark Mulberry

Name of person who carried out the internal audit

14/05/2024

*If the response is 'no' please state the implications and action being taken to address any weakness in control identified (add separate sheets if needed).

**Note: If the response is 'not covered' please state when the most recent internal audit work was done in this area and when it is next planned; or, if coverage is not required, the annual internal audit report must explain why not (add separate sheets if needed).

14/05/2024

Section 1 – Annual Governance Statement 2023/24

We acknowledge as the members of:

Sherfield Park Parish Council

our responsibility for ensuring that there is a sound system of internal control, including arrangements for the preparation of the Accounting Statements. We confirm, to the best of our knowledge and belief, with respect to the Accounting Statements for the year ended 31 March 2024, that:

	Ag	reed		
	Yes	No*	'Yes' m	eans that this authority:
 We have put in place arrangements for effective financial management during the year, and for the preparation of the accounting statements. 	~		prepare with the	ed its accounting statements in accordance e Accounts and Audit Regulations.
 We maintained an adequate system of internal control including measures designed to prevent and detect fraud and corruption and reviewed its effectiveness. 	~		made p for safe its char	proper arrangements and accepted responsibility aguarding the public money and resources in rge.
3. We took all reasonable steps to assure ourselves that there are no matters of actual or potential non-compliance with laws, regulations and Proper Practices that could have a significant financial effect on the ability of this authority to conduct its business or manage its finances.	2		has oni complie	ly done what it has the legal power to do and has ad with Proper Practices in doing so.
4. We provided proper opportunity during the year for the exercise of electors' rights in accordance with the requirements of the Accounts and Audit Regulations.	~		during i inspect	the year gave all persons interested the opportunity to and ask questions about this authority's accounts.
5. We carried out an assessment of the risks facing this authority and took appropriate steps to manage those risks, including the introduction of internal controls and/or external insurance cover where required.	~		conside faces a	ared and documented the financial and other risks it nd dealt with them properly.
 We maintained throughout the year an adequate and effective system of internal audit of the accounting records and control systems. 	*		controls	ed for a competent person, independent of the financial s and procedures, to give an objective view on whether controls meet the needs of this smaller authority.
We took appropriate action on all matters raised in reports from internal and external audit.	~		and the second se	ded to matters brought to its attention by internal and
8. We considered whether any litigation, liabilities or commitments, events or transactions, occurring either during or after the year-end, have a financial impact on this authority and, where appropriate, have included them in the accounting statements.			disclose during t end if re	ed everything it should have about its business activity he year including events taking place after the year elevant.
9. (For local councils only) Trust funds including charitable. In our capacity as the sole managing trustee we discharged our accountability responsibilities for the fund(s)/assets, including financial reporting and, if required, independent examination or audit.	Yes	No	N/A	has met all of its responsibilities where, as a body corporate, it is a sole managing trustee of a local trust or trusts.

*Please provide explanations to the external auditor on a separate sheet for each 'No' response and describe how the authority will address the weaknesses identified. These sheets must be published with the Annual Governance Statement.

This Annual Governance Statement was approved at a meeting of the authority on:

05/24/13

Signed by the Chair and Clerk of the meeting where approval was given:

08/05/2024

and recorded as minute reference:

Chair

Clerk

www.sherfieldparkparishcouncil.gov.uk

Section 2 – Accounting Statements 2023/24 for

ENTER NAME OF AUTHORITY

	Year en	ding	Notes and guidance
	31 March 2023 £	31 March 2024 £	Please round all figures to nearest £1. Do not leave any boxes blank and report £0 or Nil balances. All figures must agree to underlying financial records.
1. Balances brought forward	95,846	94,907	Total balances and reserves at the beginning of the year as recorded in the financial records. Value must agree to Box 7 of previous year.
2. (+) Precept or Rates and Levies	39,220	39,220	Total amount of precept (or for IDBs rates and levies) received or receivable in the year. Exclude any grants received.
3. (+) Total other receipts	6,527	5,324	Total income or receipts as recorded in the cashbook less the precept or rates/levies received (line 2). Include any grants received.
4. (-) Staff costs	20,854	19,662	Total expenditure or payments made to and on behalf of all employees. Include gross salaries and wages, employers NI contributions, employers pension contributions, gratuities and severance payments.
5. (-) Loan interest/capital repayments	0	0	Total expenditure or payments of capital and interest made during the year on the authority's borrowings (if any).
6. (-) All other payments	25,832	20,357	Total expenditure or payments as recorded in the cash- book less staff costs (line 4) and loan interest/capital repayments (line 5).
7. (=) Balances carried forward	94,907	99,432	Total balances and reserves at the end of the year. Must
8. Total value of cash and short term investments	94,907	99,432	The sum of all current and deposit bank accounts, cash holdings and short term investments held as at 31 March – To agree with bank reconciliation .
9. Total fixed assets plus long term investments and assets	73,780	79,969	The value of all the property the authority owns - it is made
10. Total borrowings	0	0	The outstanding capital balance as at 31 March of all loans from third parties (including PWLB).

For Local Councils Only	Yes	No	N/A	
11a. Disclosure note re Trust funds (including charitable)		~		The Council, as a body corporate, acts as sole trustee and is responsible for managing Trust funds or assets.
 Disclosure note re Trust funds (including charitable) 			~	The figures in the accounting statements above exclude any Trust transactions.

I certify that for the year ended 31 March 2024 the Accounting Statements in this Annual Governance and Accountability Return have been prepared on either a receipts and payments or income and expenditure basis following the guidance in Governance and Accountability for Smaller Authorities – a Practitioners' Guide to Proper Practices and present fairly the financial position of this authority.

Signed by Responsible Financial Officer before being presented to the authority for approval

I confirm that these Accounting Statements were approved by this authority on this date:

as recorded in minute reference:

Signed by Chair of the meeting where the Accounting Statements were approved

Date

21/05/24

Section 3 – External Auditor's Report and Certificate 2023/24

In respect of

Sherfield Park Parish Council

1 Respective responsibilities of the auditor and the authority

Our responsibility as auditors to complete a **limited assurance review** is set out by the National Audit Office (NAO). A limited assurance review is **not a full statutory audit**, it does not constitute an audit carried out in accordance with International Standards on Auditing (UK & Ireland) and hence it **does not** provide the same level of assurance that such an audit would. The UK Government has determined that a lower level of assurance than that provided by a full statutory audit is appropriate for those local public bodies with the lowest levels of spending.

Under a limited assurance review, the auditor is responsible for reviewing Sections 1 and 2 of the Annual Governance and Accountability Return in accordance with NAO Auditor Guidance Note 02 (AGN 02 as issued by the NAO on behalf of the Comptroller and Auditor General. AGN 02 is available from the NAO website – https://www.nao.org.uk/code-audit-practice/guidance-and-information-for-auditors/ .

This authority is responsible for ensuring that its financial management is adequate and effective and that it has a sound system of internal control. The authority prepares an Annual Governance and Accountability Return in accordance with *Proper Practices* which:

- · summarises the accounting records for the year ended 31 March 2024; and
- confirms and provides assurance on those matters that are relevant to our duties and responsibilities as external auditors.

2 External auditor's limited assurance opinion 2023/24

(Except for the matters reported below)* on the basis of our review of Sections 1 and 2 of the Annual Governance and Accountability Return, in our opinion the information in Sections 1 and 2 of the Annual Governance and Accountability Return is in accordance with Proper Practices and no other matters have come to our attention giving cause for concern that relevant legislation and regulatory requirements have not been met. (*delete as appropriate).

(continue on a separate sheet if required)

Other matters not affecting our opinion which we draw to the attention of the authority:

(continue on a separate sheet if required)

3 External auditor certificate 2023/24

We certify/do not certify* that we have completed our review of Sections 1 and 2 of the Annual Governance and Accountability Return, and discharged our responsibilities under the Local Audit and Accountability Act 2014, for the year ended 31 March 2024.

*We do not certify completion becaus	e:			-	
External Auditor Name	ENTER NAME OF	• EXTERNAL AUD	ITOR		
External Auditor Signature	SIGNATURE R		Date		

Annual Governance and Accountability Return 2023/24 Form 3 Local Councils, Internal Drainage Boards and other Smaller Authorities*

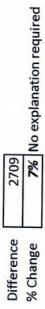
Accounting statements 2023-24

By completing this box, the figures will pull through to the relevant tabs of the workbook to assist you in reporting on the significant variances

	Year ending	nding			Notes and guidance	Explanation required
	31-Mar-23	31-Mar-24	Variance £	Variance %	Please round all figures to nearest £1. Do not leave any boxes blank and report £0 or Nil balances. All figures must agree to underlying financial records.	
1. Balances brought forward	95,846.00	94,907.00			Total balances and reserves at the beginning of the year as recorded in the financial records. Value must agree to $Box 7$ of previous year	
2. (+) Precept or Rates and Levies	39,220.00	39,220.00	0	%0	Total amount of precept (or for IDBs rates and levies) received or receivable in the year. Exclude any grants received.	No explanation required
3. (+) Total other receipts	6,527.00	5,324.00	-1203	-18%	Total income or receipts as recorded in the cashbook less the precept or rates/levies received (line 2). Include any grants received.	Please explain within the relevant tab
4. (-) Staff costs	20,854.00	19,662.00	-1192	%9-	Total expenditure or payments made to and on behalf of all employees. Include gross salaries No explanation required and wages, employers NI contirbutions, employers pension contributions, gratuities and severance payments.	No explanation required
5. (-) Loan interest/capital repayments	•	•	0	%0	Total expenditure of payments of capital and interest made during the year on the authority's No explanation required borrowings (if any).	No explanation required
6. (-) All other payments	25,832.00	20,357.00	-5475	-21%	Total expenditure or payments as recorded in the cashbook less staff costs (line 4) and loan interest/capital repayments (line 5).	Please explain within the relevant tab
7. (=) Balances carried forward	94,907.00	99,432.00			Total balances and reserves at the end of the year. Must equal (1+2+3) - (4+5+6).	Please explain in the Reserves tab
	Bal c/f checker	Bal c/f checker				
8. Total value of cash and short term investments	94,907.00	99,432.00			The sum of all current and deposit bank accounts, cash holdings and short term investments held as at 31 March - to agree with bank reconciliation.	
9. Total fixed assets plus long term investments and assets	73,780.00	76,307.00	2527	3%	The value of all the property the authority owns - it is made up of all its fixed assets and long term investments as at 31 March.	No explanation required
10. Total borrowings	-		0	%0	The outstanding capital balances as at 31 March of all loans from third parties (including PWLB).	No explanation required

Precept or rates and levies





Use the table below to breakdown your explanation

	Explanation (Ensure each explanation is quantified)															
	Difference	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
2023/24	£															0
	2022/23 £															0
																Total

Other receipts





% Change -18% yes explain

Use the table below to breakdown your explanation

(consider any fixed assets that have been sold and ensure reflected in explanation in box 9 fixed assets) Please ensure you complete the value for both years, please do not provide the movement only.

2022/23 £ Difference Explanation (Ensure each explanation is quantified) 2022/23 1256 -1396 VAT receipts less in 2023/24 than 2022/23 2652 1256 -1396 VAT receipts less in 2023/24 than 2022/23 2470 2709 239 Grant for litter warden increased by BDBC 1000 0 -1000 Grant received from Hampshire County Council 2022/23 and not in 2023/24 330 1358.53 -1028.53 More interest paid on reserves this year than last 75 0 75 Bank compensation paid 22/23 none paid 23/24 Total 6527 5323.53 1203.47			2023/24		
2652 1256 2470 2709 1000 2709 330 1358.53 75 0 75 0 6527 5323.53 12		2022/23 £	£	Difference	Explanation (Ensure each explanation is quantified)
2470 2709 1000 0 330 1358.53 75 0 75 0 6527 5323.53		2652		-1396	VAT receipts less in 2023/24 than 2022/23
1000 0 330 1358.53 -10 75 0 0 6527 5323.53 12		2470	2709	239	Grant for liitter warden increased by BDBC
330 1358.53 -10 75 0 0 6527 5323.53 12		1000	0	-1000	Grant received from Hampshire County Council 2022/23 and not in 2023/24
75 0 0 203.53 1203.		330		-1028.53	More interest paid on reserves this year than last
6527 5323.53 1203.4		75	0	75	Bank compensation paid 22/23 none paid 23/24
	Total		-	1203.47	

Staff costs

		10660
23	47/27/7 HC007	7006T

-1192 -6% No explanation required Difference % Change

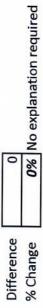
Use the table below to breakdown your explanation

Identify and quantify, changes in head count, pay awards, change in hours, please provide a value

	20.	2023/24		
2022/23	£	£	Difference	Explanation (Ensure each explanation is quantified)
			0	
	_		0	
			0	
			0	
			0	
			0	
			0	
			0	
			0	
			0	
			0	
			0	
			0	
			0	
			0	
Total	0	0	0	

Loan interest & capital repayments





Use the table below to breakdown your explanation

	Explanation (Ensure each explanation is quantified)																
	Difference	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
2023/24	£																0
	2022/23 £																0
																	Total

All other payments





Use the table below to breakdown your explanation

(consider any fixed assets that have been purchased and reflect in explanation in box 9 fixed assets) Please ensure you complete the value for both years, please do not provide the movement only.

2022/23	£ 2023/24	£ Difference	Explanation (Ensure each explanation is quantified)	Is this purchase an asset and reflected in Box 9
-1	1938 915		1023 Less VAT on payments	
	365 2	25 340	340 Less expenses claimed by Clerk	
	457 450		7 Less expenditure on stationery	
L	1007 132		875 Admin fees correctly allocated to budget codes 23/24	
	31	0 31	31 Chair did not claim any allowances 23/24	T
1)	5901 1410		4491 Fewer repairs made in 23/24	
	560 592		-32 Insurance increase year on year	
10	10161 11276		-1115 More grants applied for and given 23/24	T
	490 158		332 Less monies spent on training 23/24	
	0 1	17 -17	-17 charge for Annual Parish meeting hall hire 23/24 no charge 22/23	1
	420 575		-155 Increase in Audit fees	
	826 932		-106 Increase in subscriptions due to improving web packagfe	
	170 377		-207 More newsletters printed and distributed 23/24	Γ
	129	0 129	129 No expenditure on SIDs 23/24	T
	323	0 323	323 New printer purchased 22/23 none in 23/24	
	006	006 0	900 Fees for Planning consultant 22/23. New code created 23/24 for Professional Services	
	156 829		-673 New software purchased 23/24	
	127 79		48 Less electricity used 23/24	T
	367 594		-227 Increase in BT costs	
	52 78		-26 Increase in phone costs	
1	1452 1916		-464 Sherfield 20 more budget spent in 20th anniversary year 2024 than previous year	Ī
Total 25	25832 20355	-		T

Reserves

Box 7





		£	-u	4	Commentany
Earmarked reserves:					
Community Orchard Res	Reserve 1	20000			Awating adoption of land from Developments to BDBC
Open Spaces Res	Reserve 2	12000			Awating adoution of land from Dovicionar to proc
_	Reserve 3	2000			Replacement plans
ing costs	Reserve 4	0			As ber bolicy moved to General reserves
Election Costs Res	Reserve 5	4000			Election 02/05/2074
Rec	Reserve 6	10000			Community other projects
Res	Reserve 7	12000			Petty Copse Path
Res	Reserve 8	6000			Entrance signage
Res	Reserve 9	600			Hand held SID
			66600		
General reserve		32832			
			32832		
Total reserves (must agree to Box 7)	to Box 7)			99432	

Total fixed assets inc. long term investments

76307	
73780 2023/24	
2022/23	

	No explanation
 1757	3%
 nillerence	% Change

n required - unless there is a capital payment or receipt in excess of 15% of fixed assets

Use the table below to breakdown your explanation

(include any new additions or sold assets which should be reflected in other receipts or other payments)

	2023/24				If No shares
2022/23	£ £	Difference	Explanation (Ensure each explanation is quantified)	reflected in Boy 2 or Doy 6	II NO PIERSE
		0			
		0		T	
		0		-	
		0		-	
		0		Т	
		0		T	
		0		-	
		0			
		0		T	
		0		-	
		0		-	
		0		-	
		0			
		0			
		0			
Total 0	0 0	0			

Enter more lines as appropriate

Long Term investments

Please provide value of investments held at each year end 0 0 2023/24 2022/23

If No please	explain why			
Is this asset movement If No please	reflected in Box 3 or Box 6 explain why	-	-	_
Difference Explanation (Ensure each explanation is quantified)	farmerice F			
Difference	0	0	0	0
2023/24 E				0
2022/23 £				0
2				Total

Total borrowings



Difference 0

0% No explanation required

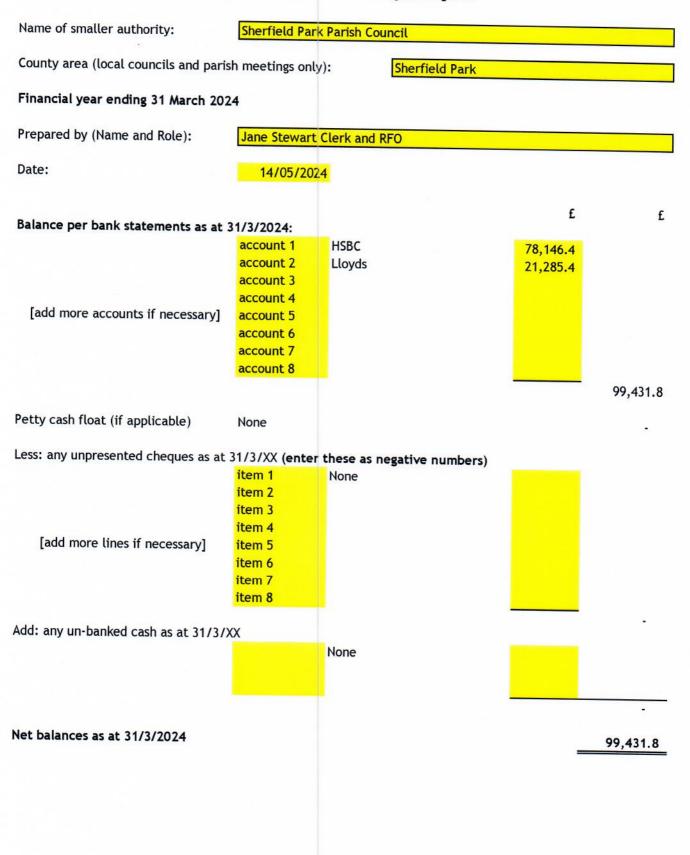
Use the table below to breakdown your explanation

Please provide 3rd party confirmation if a non PWLB loan

	anation is quantified)								
	Explanation (Ensure each explanation is quantified)	0	0	0	0	0	0	0	0
	Difference				1.000				
2023/24	£								0
	2022/23 £								0
									Total

Bank reconciliation - Template

This reconciliation should include <u>all</u> bank and building society accounts, including short term investment account It <u>must</u> agree to Box 8 in the column headed "Year ending 31 March 20XX" in the Accounting Statements of the A agree to Box 7 where the accounts are prepared on a receipts and payments basis. Please complete the highlighter remembering that unpresented cheques should be entered as negative figures.



Sherfield Park Parish Council

NOTICE OF PUBLIC RIGHTS AND PUBLICATION OF UNAUDITED ANNUAL GOVERNANCE & ACCOUNTABILITY RETURN

ACCOUNTS FOR THE YEAR ENDED 31 MARCH 2024

Local Audit and Accountability Act 2014 Sections 26 and 27 The Accounts and Audit Regulations 2015 (SI 2015/234)

NOTICE		NOTES
1. Date of announcement 6 th June 2024 (a) 2. Each year the smaller authority's Annual Return (AGAR) needs to be reviewed by an Smaller Authorities' Audit Appointments Ltd. published with this notice. As it has yet to be re- it is subject to change as a result of that review Any person interested has the right to ins accounting records for the financial year to books, deeds, contracts, bills, vouchers, receip to those records must be made available interested. For the year ended 31 March 2024, th on reasonable notice by application to:	external auditor appointed by The unaudited AGAR has been viewed by the appointed auditor, v. pect and make copies of the which the audit relates and all its and other documents relating for inspection by any person	(a) Insert date of placing of the notice which must be not less than 1 day before the date in (c) below
(b) Jane Stewart, Clerk and RFO <u>clerk@sherfieldparkparishcouncil.gov.uk</u> 07770 655 302		(b) Insert name, position and address/telephone number/ email address, as appropriate, of the Chair or other person to which any person may apply to inspect the accounts
commencing on (c) 7 th June 2024 and ending on (d) 19 th July 2024		(c) Insert date, which must be at least 1 day after the date of announcement in (a) above and at least 30 working days before the date appointed in (d) below
 3. Local government electors and their represe The opportunity to question the appoint records; and 		(d) The inspection period between (c) and (d) must be 30 working days inclusive and must include the first 10 working days of July.
 The right to make an objection which con- the appointed auditor could either make a the court for a declaration that an item of a of an objection must first be given to the smaller authority. 	a public interest report or apply to	
The appointed auditor can be contacted at the this purpose between the above dates only.	address in paragraph 4 below for	
4. The smaller authority's AGAR is subject to r under the provisions of the Local Audit and Accounts and Audit Regulations 2015 and the 2015. The appointed auditor is:	Accountability Act 2014 the	
BDO LLP Arcadia House Maritime Walk Ocean Village Southampton SO14 3TL ⊠ councilaudits@bdo.co.uk 5. This announcement is made by (e)		(e) Insert name and position of person placing the notice – this person must be the Chair of the parish meeting

LOCAL AUTHORITY ACCOUNTS: A SUMMARY OF YOUR RIGHTS

Please note that this summary applies to all relevant smaller authorities, including parish meetings where there is no parish council.

The basic position

The Local Audit and Accountability Act 2014 (the Act) governs the work of auditors appointed to smaller authorities. This summary explains the provisions contained in Sections 26 and 27 of the Act. The Act and the Accounts and Audit Regulations 2015 also cover the duties, responsibilities and rights of smaller authorities, other organisations and the public concerning the accounts being audited.

As a local elector, or an interested person, you have certain legal rights in respect of the accounting records of smaller authorities. As an interested person you can inspect accounting records and related documents. If you are a local government elector for the area to which the accounts relate you can also ask questions about the accounts and object to them. You do not have to pay directly for exercising your rights. However, any resulting costs incurred by the smaller authority form part of its running costs. Therefore, indirectly, local residents pay for the cost of you exercising your rights through their council tax.

The right to inspect the accounting records

Any interested person can inspect the accounting records, which includes but is not limited to local electors. You can inspect the accounting records for the financial year to which the audit relates and all books, deeds, contracts, bills, vouchers, receipts and other documents relating to those records. You can copy all, or part, of these records or documents. Your inspection must be about the accounts, or relate to an item in the accounts. You cannot, for example, inspect or copy documents unrelated to the accounts, or that include personal information (Section 26 (6) – (10) of the Act explains what is meant by personal information). You cannot inspect information which is protected by commercial confidentiality. This is information which would prejudice commercial confidentiality if it was released to the public and there is not, set against this, a very strong reason in the public interest why it should nevertheless be disclosed.

When smaller authorities have finished preparing accounts for the financial year and approved them, they must publish them (including on a website). There must be a 30 working day period, called the 'period for the exercise of public rights', during which you can exercise your statutory right to inspect the accounting records. Smaller authorities must tell the public, including advertising this on their website, that the accounting records and related documents are available to inspect. By arrangement you will then have 30 working days to inspect and make copies of the accounting records. You may have to pay a copying charge. The 30 working day period must include a common period of inspection during which all smaller authorities' accounting records are available to inspect. This will be 1-12 July 2024 for 2023-24 accounts. The advertisement must set out the dates of the period for the exercise of public rights, how you can communicate to the smaller authority that you wish to inspect the accounting records and related documents, the name and address of the auditor, and the relevant legislation that governs the inspection of accounts and objections.

The right to ask the auditor questions about the accounting records

You should first ask your smaller authority about the accounting records, since they hold all the details. If you are a local elector, your right to ask questions of the external auditor is enshrined in law. However, while the auditor will answer your questions where possible, they are not always obliged to do so. For example, the question might be better answered by another organisation, require investigation beyond the auditor's remit, or involve disproportionate cost (which is borne by the local taxpayer). Give your smaller authority the opportunity first to explain anything in the accounting records that you are unsure about. If you are not satisfied with their explanation, you can question the external auditor about the accounting records.

The law limits the time available for you formally to ask questions. This must be done in the period for the exercise of public rights, so let the external auditor know your concern as soon as possible. The advertisement or notice that tells you the accounting records are available to inspect will also give the period for the exercise of public rights during which you may ask the auditor questions, which here means formally asking questions under the Act. You can ask someone to represent you when asking the external auditor questions.

Before you ask the external auditor any questions, inspect the accounting records fully, so you know what they contain. Please remember that you cannot formally ask questions, under the Act, after the end of the period for the exercise of public rights. You may ask your smaller authority other questions about their accounts for any year, at any time. But these are not questions under the Act.

You can ask the external auditor questions about an item in the accounting records for the financial year being audited. However, your right to ask the external auditor questions is limited. The external auditor can only answer 'what' questions, not 'why' questions. The external auditor cannot answer questions about policies, finances, procedures or anything else unless it is directly relevant to an item in the accounting records. Remember that your questions must always be about facts, not opinions. To avoid misunderstanding, we recommend that you always put your questions in writing.

The right to make objections at audit

You have inspected the accounting records and asked your questions of the smaller authority. Now you may wish to object to the accounts on the basis that an item in them is in your view unlawful or there are matters of wider concern arising from the smaller authority's finances. A local government elector can ask the external auditor to apply to the High Court for a declaration that an item of account is unlawful, or to issue a report on matters which are in the public interest. You must tell the external auditor which specific item in the accounts you object to and why you think the item is unlawful, or why you think that a public interest report should be made about it. You must provide the external auditor with the evidence you have to support your objection. Disagreeing with income or spending does not make it unlawful. To object to the accounts you must write to the external auditor stating you want to make an objection, including the information and evidence below and you must send a copy to the smaller authority. The notice must include:

- confirmation that you are an elector in the smaller authority's area;
- why you are objecting to the accounts and the facts on which you rely;
- details of any item in the accounts that you think is unlawful; and
- details of any matter about which you think the external auditor should make a public interest report.

Other than it must be in writing, there is no set format for objecting. You can only ask the external auditor to act within the powers available under the Local Audit and Accountability Act 2014.

A final word

You may not use this 'right to object' to make a personal complaint or claim against your smaller authority. You should take such complaints to your local Citizens' Advice Bureau, local Law Centre or to your solicitor. Smaller authorities, and so local taxpayers, meet the costs of dealing with questions and objections. In deciding whether to take your objection forward, one of a series of factors the auditor must take into account is the cost that will be involved, they will only continue with the objection if it is in the public interest to do so. They may also decide not to consider an objection if they think that it is frivolous or vexatious, or if it repeats an objection already considered. If you appeal to the courts against an auditor's decision not to apply to the courts for a declaration that an item of account is unlawful, you will have to pay for the action yourself.

For more detailed guidance on public rights and the special powers of auditors, copies of the publication <u>Local authority accounts: A guide to</u> your rights are available from the NAO website.	If you wish to contact your authority's appointed external auditor please write to the address in paragraph 4 of the Notice of Public Rights and Publication of Unaudited Annual Governance & Accountability Return.



MULBERRY LOCAL AUTHORITY SERVICES LTD

Eastgate House Dogflud Way, Farnham Surrey, GU9 7UD t 01252 929 590 e office@mulberrylas.co.uk w www.mulberrylas.co.uk

Our Ref: MARK/SHE007

Mrs J Stewart Sherfield Park Parish Council 30 Sunwood Drive Sherfield on Loddon Hampshire RG27 0FP

14th May 2024

Dear Jane,

<u>Re: Sherfield Park Parish Council</u> Internal Audit Year Ended 31 March 2024 – Year-End Audit report

Executive summary

Following completion of our year-end internal audit on the 14th May 2024 we enclose our report for your kind attention and presentation to the council. This report contains details of the additional testing conducted at year-end and should be considered alongside the interim audit reports issued following our interim audit on the 8th November. The audits were conducted in accordance with current practices and guidelines and testing was risk based. Whilst we have not tested all transactions, our samples have where appropriate covered the entire year to date.

Our report is presented in the same order as the assertions on the internal auditor report within the published AGAR. The start of each section details the nature of the assertion to be verified. Testing requirements follow those detailed in the audit plan previously sent to the council, a copy of this is available on request. The report concludes with an opinion as to whether each assertion has been met or not. Where appropriate **recommendations for action are shown in bold text and are summarised in the table at the end of the report.**

Our sample testing did not uncover any errors or misstatements that require reporting to the external auditor at this time, nor did we identify any significant weaknesses in the internal controls such that public money would be put at risk.

It is clear the council takes governance, policies and procedures seriously and I am pleased to report that overall, the systems and procedures you have in place are fit for purpose and whilst my report may contain recommendations to change these are not indicative of any significant failings, but rather are pointers to improving upon an already well-ordered system.

It is therefore our opinion that the systems and internal procedures at Sherfield Park Parish Council are well established and followed.

Regulation

The Accounts and Audit Regulations 2015 require smaller authorities, each financial year, to conduct a review of the effectiveness of the system of internal control and prepare an annual governance statement in accordance with proper practices in relation to accounts. In addition to this, a smaller authority is required by Regulation 5(1) of the Accounts and Audit Regulations 2015 to "undertake an effective internal audit to evaluate the effectiveness of its risk management, control and governance processes, taking into account public sector internal auditing standards or guidance."

Internal auditing is an independent, objective assurance activity designed to improve an organisation's operations. It helps an organisation accomplish its objectives by bringing a systematic, disciplined approach to evaluate and improve the effectiveness of

risk management, control and governance processes. The purpose of internal audit is to review and report to the authority on whether its systems of financial and other internal controls over its activities and operating procedures are effective.

Internal audit's function is to test and report to the authority on whether its specific system of internal control is adequate and working satisfactorily. The internal audit reports should therefore be made available to all Members to support and inform them when they considering the authority's approval of the annual governance statement.

Independence and competence

Your audit was conducted by Mark Mulberry of Mulberry Local Authority Services Ltd, who has over 30 years' experience in the financial sector with the last 13 years specialising in local government.

Your auditor is independent from the management of the financial controls and procedures of the council and has no conflicts of interest with the audit client, nor do they provide any management or financial assistance to the client.

Engagement Letter

An engagement letter was previously issued to the council covering the 2023/24 internal audit assignment. Copies of this document are available on request.

Planning and inherent risk assessment

The scope and plan of works including fee structure was issued to the council under separate cover. Copies of this document are available on request. In summary, our work will address each of the internal control objectives as stated on the Annual Internal Audit Report of the AGAR.

It is our opinion that the inherent risk of error or misstatement is low, and the controls of the council can be relied upon and as such substantive testing of individual transactions is not required. Testing to be carried out will be "walk through testing" on sample data to encompass the period of the council year under review.

Year-End Audit

The year-end audit was conducted on site. Information was requested from the council in advance of the audit taking place, and this was reviewed along with other information published on the council's website <u>www.sherfieldparkparishcouncil.gov.uk</u>

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С	RISK MANAGEMENT AND INSURANCE	\checkmark	\checkmark	4
D	BUDGET, PRECEPT AND RESERVES	\checkmark	\checkmark	4
G	PAYROLL	\checkmark	\checkmark	5
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Interim Audit - Points Carried Forward

Audit Point	Audit Findings	Council comments
Accessibility	It was noted that the web site copies are not fully accessible, because they are scanned "blind" copies rather than a generated word or pdf that can be accessed by the visually impaired using readers. I recommend a review of the accessibility regulations. <u>https://www.gov.uk/guidance/accessibility-requirements-for-public-sector-websites-and-apps</u>	Council has new software to assist with this - completed
Financial Regulation 4.1	I recommend that financial regulation 4.1 is reviewed to enable a threshold below which the clerk can purchase items, without the need for prior approval. Such a threshold could be say £200.	On-going council happy with current thresholds
Payroll	I would recommend the council set up a government gateway account for the PAYE.	On-going
Bank & Cash	Bank reconciliations are completed on a monthly basis, independently checked and presented to council meetings for review. I reviewed the reconciliations presented for the interim audit. I was able to confirm the balances to the bank statements and found no errors. I am also able to confirm that the reconciliations are signed. I remind council to sign the face of the bank statements in accordance with regulation.	Completed

B. FINANCE REGULATIONS, GOVERNANCE AND PAYMENTS

Internal audit requirement

This authority complied with its Finance Regulations, payments were supported by invoices, all expenditure was approved, and VAT was appropriately accounted for.

Audit findings

Check that the council's Finance Regulations are being routinely followed.

Further to the testing conducted at the interim audit, I reviewed the April draft council minutes and noted the approval of March income and expenditure, bank reconciliations, reserves and other financial matters. I am under no doubt council has the proper opportunity to review and understand financial matters and continues to approve payments in accordance with financial regulations.

C. RISK MANAGEMENT AND INSURANCE

Internal audit requirement

This authority assessed the significant risks to achieving its objectives and reviewed the adequacy of arrangements to manage these.

Audit findings

"We considered whether any litigation, liabilities or commitments, events or transactions, occurring either during or after the year-end, have a financial impact on this authority and, where appropriate, have included them in the accounting statements."

The Clerk confirmed that they were not aware of any event having a financial impact that was not included in the accounting statements.

D. BUDGET, PRECEPT AND RESERVES

Internal audit requirement

The precept or rates requirement resulted from an adequate budgetary process; progress against the budget was regularly monitored; and reserves were appropriate.

Audit findings

Comprehensive financial management information is presented to finance committee, including income & expenditure against budget, bank statements and invoices for payment lists, providing councillors with sufficient opportunity to scrutinise the council's overall financial position.

I am under no doubt council property prepares budgets and financial reports and that councillors can make informed decisions based on these.

Analysis of the council's year-end income and expenditure report shows total income for the year reported as 103.6% and total expenditure as 67.8%. This has resulted in a budget surplus of £20,551. The income was due in the main to additional interest and grants. The expenditure underspends were due in the main to repairs and renewals and Sheffield 20. These surplus funds have been earmarked for future spend.

At the end of the financial year, the council held circa £66,600 in earmarked reserves (EMR) and a further £32,832 in the general reserve. I was able to compare reserve information across the management accounts and the AGAR working documents and found the totals to be consistent.

The Joint Panel on Accountability and Governance (JPAG) Practitioner's guide states 'the generally accepted recommendation with regard to the appropriate minimum level of a smaller authority's general reserve is that this should be maintained at between three and twelve months of net revenue expenditure' (para 5.33).

The general reserve balance is within the recommended range, but at the very top end. Note with reserves more than twice the level of the precept this has to be explained to the external auditor.

G. PAYROLL

Internal audit requirement

Salaries to employees and allowances to members were paid in accordance with this authority's approvals, and PAYE and NI requirements were properly applied.

Audit findings

I reviewed the total figure being included within box 4 (staff costs) on the Annual Governance and Accountability Return (AGAR) and was able to confirm from the accounting software that this includes only salary payments, HMRC payments and pension contributions.

I verified the March payroll to the underlying nominal ledger and can confirm there were no errors.

H. ASSETS AND INVESTMENTS

Internal audit requirement

Asset and investments registers were complete and accurate and properly maintained.

Audit findings

I confirmed the asset register total matches that included in box 9 (total fixed assets plus long term investments and assets) on the AGAR and was able to trace the changes to the previous year's total against the asset register. Assets are correctly stated at historic cost or proxy cost.

I am under no doubt the register is up to date and correct as at 31st March 2024.

The council has no PWLB loans, this has been agreed to PWLB records provided to the auditor.

I. BANK AND CASH

Internal audit requirement

Periodic and year-end bank account reconciliations were properly carried out.

Audit findings

I reviewed the March 2024 bank reconciliation for all accounts and was able to confirm the balances to the bank statements and cashbooks. The balances agreed to the end of year AGAR.

The council has balances in its bank less than the £85,000 protection limit offered by the Financial Services Compensation Scheme (FSCS). The council has an investment policy in place and actively moves balances to ensure interest rates are optimised.

J. YEAR END ACCOUNTS

Internal audit requirement

Accounting statements prepared during the year were prepared on the correct accounting basis (receipts and payments or income and expenditure), agreed to the cash book, supported by an adequate audit trail from underlying records and where appropriate debtors and creditors were properly recorded.

Audit findings

The council, at its meeting to sign off the year-end accounts, must discuss Section 1 of the AGAR (Annual Governance Statement) and record this activity in the minutes of the meeting. **COUNCIL IS REMINDED THAT THIS MUST BE A SEPARATE AGENDA ITEM PRIOR TO THE SIGNING OF SECTION 2 OF THE AGAR (ANNUAL ACCOUNTS).**

Section 1 – Annual Governance Statement

Based on the internal audit finding I recommend using the table below as the basis for that discussion.

	Annual Governance Statement	'Yes', means that this authority	Suggested response based on evidence
1	We have put in place arrangements for effective financial management during the year, and for the preparation of the accounting statements.	prepared its accounting statements in accordance with the Accounts and Audit Regulations.	YES – accounts follow latest Accounts and Audit Regulations and practitioners guide recommendations.
2	We maintained an adequate system of internal control including measures designed to prevent and detect fraud and corruption and reviewed its effectiveness.	made proper arrangements and accepted responsibility for safeguarding the public money and resources in its charge.	YES – there is regular reporting of financial transactions and accounting summaries, offering the opportunity for scrutiny.
3	We took all reasonable steps to assure ourselves that there are no matters of actual or potential non-compliance with laws, regulations and Proper Practices that could have a significant financial effect on the ability of this authority to conduct its business or manage its finances.	has only done what it has the legal power to do and has complied with Proper Practices in doing so.	YES – the Clerk advises the council in respect of its legal powers.
4	We provided proper opportunity during the year for the exercise of electors' rights in accordance with the requirements of the Accounts and Audit Regulations.	during the year gave all persons interested the opportunity to inspect and ask questions about this authority's accounts.	YES – the requirements and timescales for 2022/23 year- end were met
5	We carried out an assessment of the risks facing this authority and took appropriate steps to manage those risks, including the introduction of internal controls and/or external insurance cover where required.	considered and documented the financial and other risks it faces and dealt with them properly.	YES – the council has a risk management scheme and appropriate external insurance.
6	We maintained throughout the year an adequate and effective system of internal audit of the accounting records and control systems.	arranged for a competent person, independent of the financial controls and procedures, to give an objective view on whether internal controls meet the needs of this smaller authority.	YES – the council has appointed an independent and competent internal auditor.
7	We took appropriate action on all matters raised in reports from internal and external audit.	responded to matters brought to its attention by internal and external audit.	YES – matters raised in internal and external audit reports have been addressed.
8	We considered whether any litigation, liabilities or commitments, events or transactions, occurring either during or after the year-end, have a financial impact on this	disclosed everything it should have about its business activity during the year including events taking place after the year end if relevant.	YES – no matters were raised during the internal audit visits.

	authority and. Where appropriate, have		
	included them in the accounting statements.		
9	Trust funds including charitable – In our	has met all its responsibilities where, as	N/A – the council has no
	capacity as the sole managing trustee we	a body corporate, it is a sole managing	obligations
	discharged our accountability responsibilities	trustee of a local trust or trusts.	
	for the fund(s)/asset(s), including financial		
	reporting and, if required, independent		
	examination or audit.		

Section 2 – Accounting Statements

AGAR box number		2022/23 2023/24		Internal Auditor notes	
1	Balances brought forward	95,846	94,907	Agrees to 2022/23 carry forward (box 7)	
2	Precept or rates and levies	39,220	39,220	Figure confirmed to central precept record	
3	Total other receipts	6,527	5,324	Agrees to underlying accounting records	
4	Staff costs	20,854	19,662	Agrees to underlying accounting records. Includes only expenditure allowed as staff costs (see section G)	
5	Loan interest/capital repayments	0	0	Confirmed to PWLB documents	
6	All other payments	25,832	20,357	Agrees to underlying accounting records	
7	Balances carried forward	94,907	99,432	Casts correctly and agrees to balance sheet	

8	Total value of cash and short-	94,907	99,432	Agrees to bank reconciliation for all accounts
	term investments			
9	Total fixed assets plus long- term investments and assets	73,780	76,307	Matches asset register total and changes from previous year have been traced
10	Total borrowings	0	0	Confirmed to PWLB documents

For L	ocal Councils Only	Yes	No	N/A	
11a	Disclosure note re Trust Funds (including charitable)		\checkmark		The Council, as a body corporate, acts as sole trustee and is responsible for managing Trust funds or assets.
11b	Disclosure note re Trust Funds (including charitable)			\checkmark	The figures in the accounting statements above do not include any Trust transactions.

Audit findings

The year-end accounts have been correctly prepared on a receipts and payments basis with no requirement for the box 7 and 8 reconciliation.

The AGAR correctly casts and cross casts and last year's comparatives match the figures submitted for 2022/23 and published on the council website.

The variance analysis has been properly completed in detail with numerical values and sufficient description to enable the reader to understand the changes from year to year.

K. LIMITED ASSURANCE REVIEW

Internal audit requirement

IF the authority certified itself as exempt from a limited assurance review in 2022/23, it met the exemption criteria and correctly declared itself exempt. (If the authority had a limited assurance review of its 2022/23 AGAR tick "not covered")

Audit findings

The council did not certify itself exempt in 2022/23 due to exceeding the income and expenditure limits and this test does not apply.

L: PUBLICATION OF INFORMATION

Internal audit requirement

The authority published the required information on a website/webpage up to date at the time of the internal audit in accordance with the relevant legislation.

Audit findings

At present no specific guidance has been provided to set out what the 'relevant legislation' is in respect of Control Objective L. We have therefore considered the requirements of Statutory Instruments 2015/480 The Local Government (Transparency Requirements) Regulations 2015 [https://www.legislation.gov.uk/uksi/2015/480/made/data.pdf] and, 2015/494 The Smaller Authorities (Transparency Requirements). https://www.legislation.gov.uk/uksi/2015/494/pdfs/uksiem 20150494 en.pdf

In addition to this, we have considered the additional publication requirements as set out in the ICO Model Publication Scheme for Parish Councils. <u>https://ico.org.uk/media/for-organisations/documents/1153/model-publication-scheme.pdf</u> & <u>https://ico.org.uk/media/for-organisations/documents/1266/parish_council_information_guide.doc</u>

<u>All councils</u> are required to follow The Accounts and Audit Regulations which include the following requirements:

13(1) An authority must publish (which must include publication on that authority's website)

- (a) the Statement of Accounts together with any certificate or opinion entered by the local auditor in accordance with section 20(2) of the Act; and
- (b) the Annual Governance Statement approved in accordance with regulation 6(3)

13(2) Where documents are published under paragraph (1), the authority must

- (a) keep copies of those documents for purchase by any person on payment of a reasonable sum; and
- (b) ensure that those documents remain available for public access for a period of not less than five years beginning with the date on which those documents were first published in accordance with that paragraph.

The council usually has income and expenditure greater than £25,000 and less than £200,000 and as such is not required to follow the transparency legislation. I have reviewed the council website and can confirm this is up to date at the time of the audit with the relevant information.

The council has a model publication scheme documentation published on the web site.

I was able to confirm that pages 4 (Annual Governance Statement), 5 (Accounting Statements) and 6 (External Auditor's Report and Certificate) of the AGAR are available for review on the council website for financial years 2018/19 to 2022/23 inclusive.

M: EXERCISE OF PUBLIC RIGHTS - INSPECTION OF ACCOUNTS

Internal audit requirement

The authority has demonstrated that during summer 2023 it correctly provided for the exercise of public rights as required by the Accounts and Audit Regulations.

Audit findings

Inspection – key dates	2022/23	2023/24 Proposed
Date AGAR signed by council	14 June 2023	3 rd June
Date inspection notice issued	15 June 2023	6 th June
Inspection period begins	16 June 2023	7 th June 2024
Inspection period ends	27 July 2023	19 th July 2024
Correct length (30 working days)	Yes	Yes
Common period included (first 10	Yes	Yes
working days of July)		

I am satisfied the requirements of this control objective were met for 2022/23, and assertion 4 on the Annual Governance Statement can therefore be signed off by the council.

I was able to confirm that the proposed dates for 2023/24 meet the statutory requirements.

Achievement of control assertions at year-end audit date

Based on the tests conducted during the year-end audit, our conclusions on the achievement of the internal control objectives are summarised in the table below and are reflected in the completion of the Annual Internal Audit Report within the AGAR.

	INTERNAL CONTROL OBJECTIVE	YES	NO	NOT COVERED
A	Appropriate accounting records have been properly kept throughout the financial year	~		
В	This authority complied with its Finance Regulations, payments were supported by invoices, all expenditure was approved, and VAT was appropriately accounted for	✓		
С	This authority assesses the significant risks to achieving its objectives and reviewed the adequacy of arrangements to manage these	~		
D	The precept or rates requirement resulted from an adequate budgetary process; progress against the budget was regularly monitored; and reserves were appropriate.	~		
E	Expected income was fully received, based on correct prices, properly recorded and promptly banked; and VAT was appropriately accounted for	~		
F	Petty cash payments were properly supported by receipts, all petty cash expenditure was approved, and VAT appropriately accounted for			~
G	Salaries to employees and allowances to members were paid in accordance with this authority's approvals, and PAYE and NI requirements were properly applied.	~		
Н	Asset and investments registers were complete and accurate and properly maintained.	~		
I	Periodic bank account reconciliations were properly carried out during the year.	~		
J	Accounting statements prepared during the year were prepared on the correct accounting basis (receipts and payments or income and expenditure), agreed to the cash book, supported by an adequate audit trail from underlying records and where appropriate debtors and creditors were properly recorded.	~		
К	If the authority certified itself as exempt from a limited assurance review in 2022/23, it met the exemption criteria and correctly declared itself exempt. (If the authority had a limited assurance review of its 2022/23 AGAR tick "not covered")			✓N/a
L	The authority published the required information on a website/webpage up to date at the time of the internal audit in accordance with the relevant legislation	~		
Μ	The authority, during the previous year (2022/23) correctly provided for the period for the exercise of public rights as required by the Accounts and Audit Regulations (evidenced by the notice published on the website and/or authority approved minutes confirming the dates set).	~		
Ν	The authority has complied with the publication requirements for 2022/23 AGAR.	~		
0	Trust funds (including charitable) – The council met its responsibilities as a trustee.			~

Should you have any queries please do not hesitate to contact me.

Yours sincerely

M Molberry

<u>Mark Mulberry</u> Mulberry Local Authority Services Ltd

Year-End Audit - Points Carried Forward

None

Audit Point	Audit Findings	Council comments

MODEL FINANCIAL REGULATIONS FOR LOCAL COUNCILS

This Model Financial Regulations template was produced by the National Association of Local Councils (NALC) in April 2024 for the purpose of its member councils and county associations. Every effort has been made to ensure that the contents of this document are correct at time of publication. NALC cannot accept responsibility for errors, omissions and changes to information subsequent to publication.

Notes to assist in the use of this template:

- 1) This document is a model for councils of all sizes to use to develop their own financial regulations, suitable for the size of the council and the activities it undertakes.
- 2) Bold text indicates legal requirements, which a council cannot change or suspend.
- 3) For the rest, each council needs to adapt the model to suit its size and structure. For example, some councils have both a clerk and RFO, possibly with several more staff, while others have a single employee as clerk/RFO. Some councils have committees, some have a high level of delegation and some make all decisions at full council meetings. Many now use online payment methods, but others still rely on cheques.
- 4) Curly brackets indicate words, sentences or sections that can be removed if not applicable, or amended to fit the council's circumstances. An example of this is the phrase {or duly delegated committee}, which can be deleted if there are no committees.
- 5) Specific areas that may need adapting:
 - a) In 1.5 is the Clerk the RFO?
 - b) In 3.3 and 3.4, the words "Governance and Accountability" do not apply in Wales
 - c) In section 4, does the council have committees and how many years are forecast?
 - d) In 5.6, does the council issue an open invitation to tender, or invite specific firms?
 - e) In 5.9, are online prices acceptable evidence?
 - f) In 5.13, 5.15 and 5.17, does the council have committees?
 - g) In 5.16, will a councillor ever be instructed to place an order?
 - h) In 5.20, is there a minimum level for official orders?
 - i) Section 6 includes several alternatives to cover delegation to committees or to officers, approval of invoices individually or in batches, or for approval of regular contractual payments at the beginning of the year.
 - j) Sections 7, 8 and 9 also includes several alternatives, including wording for where the clerk is a signatory. These are intended to allow a council's financial regulations to fit what they actually do, not to force any council to change what they do.
 - k) Section 10 gives two alternatives, with or without petty cash.
 - I) 13.6 has alternatives for VAT-registered and unregistered councils only use one.
 - m) 13.7 and 13.8 are removable if they don't apply to the council.

- n) Much of Section 16 can be deleted if not applicable.
- o) 17.3, is the Clerk the RFO or will the RFO consult the Clerk?
- 6) Square brackets indicate where the council needs to specify who, or how much, or what the timescale is. For example [£500] might need to be £100, or [October] might need to be November, or [the council] might need to say the Policy and Resources Committee.
 - a) In 4.1 and 4.7, select the wording for England or Wales, based on your location.
 - b) In Section 4, the council needs to determine the timescale for its budget setting.
- 7) It is challenging to try to offer guidance on setting financial limits. A council spending £1,000 a year is unlikely to delegate authority to spend £500 to its proper officer, but one spending £5 million a year might regard £5,000 as a reasonable limit. Each council needs to determine its own limits, that help, rather than hinder, its operations.
- 8) Key limits to set:
 - a) In 5.6, at what limit will the council require a formal tender process to ensure fair competition, rather than just asking for quotes? If this is set too low, it may discourage suppliers. Many small councils might only use formal tenders once every few years.
 - b) In 5.8, at what limit will the council require fixed-price quotes rather than estimates?
 - c) In 5.9, at what level can smaller purchases be made without competition?
 - d) In 5.15, at what level can purchases be made under delegated authority (having complied with the rules about obtaining prices)?
 - e) In 5.18, how much can the clerk commit to spending in an emergency?
 - f) In 6.9, can payment of invoices (for purchases that have already been authorised) be authorised by an officer under delegated authority as a general principle, or only to avoid problems?
 - g) In Section 9, what are the limits for card payments?
 - h) In 16.5, what value of assets can be bought or disposed of, without seeking council approval?
- 9) The contents list is a table that extracts section headings from the document. It can be updated by clicking on the contents list, whereupon a tab saying "update table" appears at the top of the list.
- 10) Once this model has been tailored to fit the council's needs, the resulting Financial Regulations (with the insertion of the council's name at the top) should be adopted at a meeting of the full council. The date of adoption should be inserted below the Contents. Any subsequent proposal for amendment should also be made to the full council.
- 11) The council should keep abreast of developments in legislation that affect the local council sector and should review and update its Financial Regulations annually.
- 12) Please ensure that the latest approved version is published on the council's website.

FINANCIAL REGULATIONS

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These Financial Regulations were adopted by the council at its meeting held on

1. General

- 1.1. These Financial Regulations govern the financial management of the council and may only be amended or varied by resolution of the council. They are one of the council's governing documents and shall be observed in conjunction with the council's Standing Orders.
- 1.2. Councillors are expected to follow these regulations and not to entice employees to breach them. Failure to follow these regulations brings the office of councillor into disrepute.
- 1.3. Wilful breach of these regulations by an employee may result in disciplinary proceedings.
- 1.4. In these Financial Regulations:
 - 'Accounts and Audit Regulations' means the regulations issued under Sections 32, 43(2) and 46 of the Local Audit and Accountability Act 2014, or any superseding legislation, and then in force, unless otherwise specified.
 - "Approve" refers to an online action, allowing an electronic transaction to take place.
 - "Authorise" refers to a decision by the council, or a committee or an officer, to allow something to happen.
 - 'Proper practices' means those set out in *The Practitioners' Guide*
 - Practitioners' Guide refers to the guide issued by the Joint Panel on Accountability and Governance (JPAG) and published by NALC in England or Governance and Accountability for Local Councils in Wales – A Practitioners Guide jointly published by One Voice Wales and the Society of Local Council Clerks in Wales.
 - 'Must' and **bold text** refer to a statutory obligation the council cannot change.
 - 'Shall' refers to a non-statutory instruction by the council to its members and staff.
- 1.5. The Responsible Financial Officer (RFO) holds a statutory office, appointed by the council. The Clerk has been appointed as RFO and these regulations apply accordingly. The RFO;
 - acts under the policy direction of the council;
 - administers the council's financial affairs in accordance with all Acts, Regulations and proper practices;
 - determines on behalf of the council its accounting records and control systems;
 - ensures the accounting control systems are observed;
 - ensures the accounting records are kept up to date;
 - seeks economy, efficiency and effectiveness in the use of council resources; and
 - produces financial management information as required by the council.
- 1.6. The council must not delegate any decision regarding:
 - setting the final budget or the precept (council tax requirement);

- the outcome of a review of the effectiveness of its internal controls
- approving accounting statements;
- approving an annual governance statement;
- borrowing;
- declaring eligibility for the General Power of Competence; and
- addressing recommendations from the internal or external auditors
- 1.7. In addition, the council shall:
 - determine and regularly review the bank mandate for all council bank accounts;
 - authorise any grant or single commitment in excess of £,000; and

2. Risk management and internal control

- 2.1. The council must ensure that it has a sound system of internal control, which delivers effective financial, operational and risk management.
- 2.2. The Clerk RFO shall prepare, for approval by the council, a risk management policy covering all activities of the council. This policy and consequential risk management arrangements shall be reviewed by the council at least annually.
- 2.3. When considering any new activity, the Clerk RFO shall prepare a draft risk assessment including risk management proposals for consideration by the council.
- 2.4. At least once a year, the council must review the effectiveness of its system of internal control, before approving the Annual Governance Statement.
- 2.5. The accounting control systems determined by the RFO must include measures to:
 - ensure that risk is appropriately managed;
 - ensure the prompt, accurate recording of financial transactions;
 - prevent and detect inaccuracy or fraud; and
 - allow the reconstitution of any lost records;
 - identify the duties of officers dealing with transactions and
 - ensure division of responsibilities.
- 2.6. At least once in each quarter, and at each financial year end, a member other than the Chair or a cheque signatory shall be appointed to verify bank reconciliations for all accounts produced by the RFO. The member shall sign and date the reconciliations and the original bank statements (or similar document) as evidence of this. This activity, including any exceptions, shall be reported to and noted by the council Finance Committee.
- 2.7. Regular back-up copies shall be made of the records on any council computer and stored either online or in a separate location from the computer. The council shall put measures in place to ensure that the ability to access any council computer is not lost if an employee leaves or is incapacitated for any reason.

3. Accounts and audit

- 3.1. All accounting procedures and financial records of the council shall be determined by the RFO in accordance with the Accounts and Audit Regulations.
- 3.2. The accounting records determined by the RFO must be sufficient to explain the council's transactions and to disclose its financial position with reasonably accuracy at any time. In particular, they must contain:
 - day-to-day entries of all sums of money received and expended by the council and the matters to which they relate;
 - a record of the assets and liabilities of the council;
- 3.3. The accounting records shall be designed to facilitate the efficient preparation of the accounting statements in the Annual Governance and Accountability Return.
- 3.4. The RFO shall complete and certify the annual Accounting Statements of the council contained in the Annual Governance and Accountability Return in accordance with proper practices, as soon as practicable after the end of the financial year. Having certified the Accounting Statements, the RFO shall submit them (with any related documents) to the council, within the timescales required by the Accounts and Audit Regulations.
- 3.5. The council must ensure that there is an adequate and effective system of internal audit of its accounting records and internal control system in accordance with proper practices.
- 3.6. Any officer or member of the council must make available such documents and records as the internal or external auditor consider necessary for the purpose of the audit and shall, as directed by the council, supply the RFO, internal auditor, or external auditor with such information and explanation as the council considers necessary.
- 3.7. The internal auditor shall be appointed by [the council] and shall carry out their work to evaluate the effectiveness of the council's risk management, control and governance processes in accordance with proper practices specified in the Practitioners' Guide.
- 3.8. The council shall ensure that the internal auditor:
 - is competent and independent of the financial operations of the council;
 - reports to council in writing, or in person, on a regular basis with a minimum of one written report during each financial year;
 - can demonstrate competence, objectivity and independence, free from any actual or perceived conflicts of interest, including those arising from family relationships; and
 - has no involvement in the management or control of the council
- 3.9. Internal or external auditors may not under any circumstances:
 - perform any operational duties for the council;

- initiate or approve accounting transactions;
- provide financial, legal or other advice including in relation to any future transactions; or
- direct the activities of any council employee, except to the extent that such employees have been appropriately assigned to assist the internal auditor.
- 3.10. For the avoidance of doubt, in relation to internal audit the terms 'independent' and 'independence' shall have the same meaning as described in The Practitioners Guide.
- 3.11. The RFO shall make arrangements for the exercise of electors' rights in relation to the accounts, including the opportunity to inspect the accounts, books, and vouchers and display or publish any notices and documents required by the Local Audit and Accountability Act 2014, or any superseding legislation, and the Accounts and Audit Regulations.
- 3.12. The RFO shall, without undue delay, bring to the attention of all councillors any correspondence or report from internal or external auditors.

4. Budget and precept

- 4.1. Before setting a precept, the council must calculate its council tax (England) requirement for each financial year by preparing and approving a budget, in accordance with The Local Government Finance Act 1992 or succeeding legislation.
- 4.2. Budgets for salaries and wages, including employer contributions shall be reviewed by [the council] at least annually in October]for the following financial year and the final version shall be evidenced by a hard copy schedule signed by the Clerk and the [Chair of the Council or relevant committee]. The RFO will inform committees of any salary implications before they consider their draft their budgets.
- 4.3. No later than each year, the RFO shall prepare a draft budget with detailed estimates of all receipts and payments/income and expenditure for the following financial year, taking account of the lifespan of assets and cost implications of repair or replacement.
- 4.4. Unspent budgets for completed projects shall not be carried forward to a subsequent year. {Unspent funds for partially completed projects may only be carried forward (by placing them in an earmarked reserve) with the formal approval of the full council.}
- 4.5. Each committee (if any) shall review its draft budget and submit any proposed amendments to the council finance committee not later than the end of Novembereach year.
- 4.6. The draft budget {with any committee proposals and [three-year]} forecast, including any recommendations for the use or accumulation of reserves, shall be considered by the finance committee and a recommendation made to the council.
- 4.7. Having considered the proposed budget and [three-year] forecast, the council shall determine its council tax (England) requirement by setting a budget. The council

shall set a precept for this amount no later than the end of January for the ensuing financial year.

- 4.8. Any member with council tax unpaid for more than two months is prohibited from voting on the budget or precept by Section 106 of the Local Government Finance Act 1992 and must and must disclose at the start of the meeting that Section 106 applies to them.
- 4.9. The RFO shall **issue the precept to the billing authority no later than the end of February** and supply each member with a copy of the agreed annual budget.
- 4.10. The agreed budget provides a basis for monitoring progress during the year by comparing actual spending and income against what was planned.
- 4.11. Any addition to, or withdrawal from, any earmarked reserve shall be agreed by the council

5. Procurement

- 5.1. **Members and officers are responsible for obtaining value for money at all times.** Any officer procuring goods, services or works should ensure, as far as practicable, that the best available terms are obtained, usually by obtaining prices from several suppliers.
- 5.2. The RFO should verify the lawful nature of any proposed purchase before it is made and in the case of new or infrequent purchases, should ensure that the legal power being used is reported to the meeting at which the order is authorised and also recorded in the minutes.
- 5.3. Every contract shall comply with these the council's Standing Orders and these Financial Regulations and no exceptions shall be made, except in an emergency.
- 5.4. For a contract for the supply of goods, services or works where the estimated value will exceed the thresholds set by Parliament, the full requirements of The Public Contracts Regulations 2015 or any superseding legislation ("the Legislation"), must be followed in respect of the tendering, award and notification of that contract.
- 5.5. Where the estimated value is below the Government threshold, the council shall (with the exception of items listed in paragraph 6.12) obtain prices as follows:
- 5.6. For contracts estimated to exceed [£60,000] including VAT, the Clerk shall {seek formal tenders from at least [three] suppliers agreed by [the council]} OR {advertise an open invitation for tenders in compliance with any relevant provisions of the Legislation}. Tenders shall be invited in accordance with Appendix 1.
- 5.7. For contracts estimated to be over £30,000 including VAT, the council must comply with any requirements of the Legislation² regarding the advertising of contract opportunities and the publication of notices about the award of contracts.
- 5.8. For contracts greater than [£3,000] excluding VAT the Clerk RFO shall seek at least [3] fixed-price quotes;

 $^{^{2}}$ The Regulations require councils to use the Contracts Finder website if they advertise contract opportunities and also to publicise the award of contracts over £30,000 including VAT, regardless of whether they were advertised.

- 5.9. where the value is between [£500] and [£3,000] excluding VAT, the Clerk [or RFO] shall try to obtain 3 estimates {which might include evidence of online prices, or recent prices from regular suppliers.}
- 5.10. For smaller purchases, the clerk shall seek to achieve value for money.
- 5.11. Contracts must not be split into smaller lots to avoid compliance with these rules.
- 5.12. The requirement to obtain competitive prices in these regulations need not apply to contracts that relate to items (i) to (iv) below:
 - i. specialist services, such as legal professionals acting in disputes;
 - ii. repairs to, or parts for, existing machinery or equipment;
 - iii. works, goods or services that constitute an extension of an existing contract;
 - iv. goods or services that are only available from one supplier or are sold at a fixed price.
- 5.13. When applications are made to waive this financial regulation to enable a price to be negotiated without competition, the reason should be set out in a recommendation to the council {or relevant committee}. Avoidance of competition is not a valid reason.
- 5.14. The council shall not be obliged to accept the lowest or any tender, quote or estimate.
- 5.15. Individual purchases within an agreed budget for that type of expenditure may be authorised by:
 - [the Clerk], under delegated authority, for any items below £00excluding VAT.
 - the Clerk, in consultation with the Chair of the Council {or Chair of the appropriate committee}, for any items below [£2,000] excluding VAT.
 - {a duly delegated committee of the council for all items of expenditure within their delegated budgets for items under [£5,000] excluding VAT}
 - {in respect of grants, a duly authorised committee within any limits set by council and in accordance with any policy statement agreed by the council.}
 - the council for all items over [£5,000];

Such authorisation must be supported by a minute (in the case of council or committee decisions) or other auditable evidence trail.

- 5.16. No individual member, or informal group of members may issue an official order {unless instructed to do so in advance by a resolution of the council} or make any contract on behalf of the council.
- 5.17. No expenditure may be authorised that will exceed the budget for that type of expenditure other than by resolution of the council {or a duly delegated committee acting within its Terms of Reference} except in an emergency.
- 5.18. In cases of serious risk to the delivery of council services or to public safety on council premises, the clerk may authorise expenditure of up to [£2,000] excluding

VAT on repair, replacement or other work that in their judgement is necessary, whether or not there is any budget for such expenditure. The Clerk shall report such action to the Chair as soon as possible and to [the council] as soon as practicable thereafter.

- 5.19. No expenditure shall be authorised, no contract entered into or tender accepted in relation to any major project, unless [the council] is satisfied that the necessary funds are available and that where a loan is required, Government borrowing approval has been obtained first.
- 5.20. An official order or letter shall be issued for all work, goods and services {above [£250] excluding VAT} unless a formal contract is to be prepared or an official order would be inappropriate. Copies of orders shall be retained, along with evidence of receipt of goods.
- 5.21. Any ordering system can be misused and access to them shall be controlled by [the RFO].

6. Banking and payments

- 6.1. The council's banking arrangements, including the bank mandate, shall be made by the RFO and authorised by the council; banking arrangements shall not be delegated to a committee. The council has resolved to bank with [name bank]. The arrangements shall be reviewed [annually] for security and efficiency.
- 6.2. The council must have safe and efficient arrangements for making payments, to safeguard against the possibility of fraud or error. Wherever possible, more than one person should be involved in any payment, for example by dual online authorisation or dual cheque signing. Even where a purchase has been authorised, the payment must also be authorised and only authorised payments shall be approved or signed to allow the funds to leave the council's bank.
- 6.3. All invoices for payment should be examined for arithmetical accuracy, analysed to the appropriate expenditure heading and verified to confirm that the work, goods or services were received, checked and represent expenditure previously authorised by the council before being certified by the RFO.
- 6.4. Personal payments (including salaries, wages, expenses and any payment made in relation to the termination of employment) may be summarised to avoid disclosing any personal information.
- 6.5. All payments shall be made by online banking, in accordance with a resolution of the council or a delegated decision by an officer, unless the council resolves to use a different payment method.
- 6.6. For each financial year the RFO may draw up a schedule of regular payments due in relation to a continuing contract or obligation (such as Salaries, PAYE, National Insurance, pension contributions, rent, rates, regular maintenance contracts and similar items), which the council {or a duly delegated committee} may authorise in advance for the year}.

- 6.7. A copy of this schedule of regular payments shall be signed by members on each and every occasion when payment is made to reduce the risk of duplicate payments.
- 6.8. A list of such payments shall be reported to the next appropriate meeting of the council or Finance Committee for information only.
- 6.9. The Clerk and RFO shall have delegated authority to authorise payments {only} in the following circumstances:
 - i. {any payments of up to [£500] excluding VAT, within an agreed budget}.
 - ii. payments of up to [£2,000] excluding VAT in cases of serious risk to the delivery of council services or to public safety on council premises.
 - iii. any payment necessary to avoid a charge under the Late Payment of Commercial Debts (Interest) Act 1998 {or to comply with contractual terms}, where the due date for payment is before the next scheduled meeting of [the council], where the [Clerk and RFO] certify that there is no dispute or other reason to delay payment, provided that a list of such payments shall be submitted to the next appropriate meeting of council {or finance committee}.
 - iv. Fund transfers within the councils banking arrangements up to the sum of [£10,000], provided that a list of such payments shall be submitted to the next appropriate meeting of council [or finance committee].
- 6.10. The RFO shall present a schedule of payments requiring authorisation, forming part of the agenda for the meeting, together with the relevant invoices, to the council {or finance committee}. The council shall review the schedule for compliance and, having satisfied itself, shall authorise payment by resolution. The authorised schedule shall be initialled immediately below the last item by the person chairing the meeting. A detailed list of all payments shall be disclosed within or as an attachment to the minutes of that meeting.

7. Electronic payments

- 7.1. Where internet banking arrangements are made with any bank, the RFO shall be appointed as the Service Administrator. The bank mandate agreed by the council shall identify councillors who will be authorised to approve transactions on those accounts and a minimum of two people will be involved in any online approval process. The Clerk may be an authorised signatory, but no signatory should be involved in approving any payment to themselves.
- 7.2. All authorised signatories shall have access to view the council's bank accounts online.
- 7.3. No employee or councillor shall disclose any PIN or password, relevant to the council or its banking, to anyone not authorised in writing by the council or a duly delegated committee.
- 7.4. The Service Administrator shall set up all items due for payment online. A list of payments for approval, together with copies of the relevant invoices, shall be sent [by email] to [two] authorised signatories.

- 7.5. In the prolonged absence of the Service Administrator an authorised signatory shall set up any payments due before the return of the Service Administrator.
- 7.6. Two councillors who areauthorised signatories shall check the payment details against the invoices before approving each payment using the online banking system.
- 7.7. Evidence shall be retained showing which members approved the payment online and a printout of the transaction confirming that the payment has been made shall be appended to the invoice for audit purposes.
- 7.8. A full list of all payments made in a month shall be provided to the next council meeting and appended to the minutes.
- 7.9. With the approval of the council in each case, regular payments (such as gas, electricity, telephone, broadband, water, National Non-Domestic Rates, refuse collection, pension contributions and HMRC payments) may be made by variable direct debit, provided that the instructions are signed/approved online by two authorised members. The approval of the use of each variable direct debit shall be reviewed by [the council] at least every two years.
- 7.10. Payment may be made by BACS or CHAPS by resolution of the council provided that each payment is approved online by authorised bank signator, evidence is retained and any payments are reported to [the council] at the next meeting. The approval of the use of BACS or CHAPS shall be renewed by resolution of the council at least every two years.
- 7.11. If thought appropriate by the council, regular payments of fixed sums may be made by banker's standing order, provided that the instructions are signed {or approved online} by [two members], evidence of this is retained and any payments are reported to council when made. The approval of the use of a banker's standing order shall be reviewed by [the council] at least every two years.
- 7.12. Account details for suppliers may only be changed upon written notification by the supplier verified by [two of] the Clerk and [the RFO] [a member]. This is a potential area for fraud and the individuals involved should ensure that any change is genuine. Data held should be checked with suppliers every [two years].
- 7.13. Members and officers shall ensure that any computer used for the council's financial business has adequate security, with anti-virus, anti-spyware and firewall software installed and regularly updated.
- 7.14. Remembered password facilities {other than secure password stores requiring separate identity verification} should not be used on any computer used for council banking.

8. Cheque payments

8.1. Cheques or orders for payment in accordance in accordance with a resolution or delegated decision shall be signed by [two members]{and countersigned by the Clerk}.

- 8.2. A signatory having a family or business relationship with the beneficiary of a payment shall not, under normal circumstances, be a signatory to that payment.
- 8.3. To indicate agreement of the details on the cheque with the counterfoil and the invoice or similar documentation, the signatories shall also initial the cheque counterfoil and invoice.
- 8.4. {Cheques or orders for payment shall not normally be presented for signature other than at, or immediately before or after a council {or committee} meeting}. Any signatures obtained away from council meetings shall be reported to the council {or Finance Committee} at the next convenient meeting.

9. Payment cards

- 9.1. Any Debit Card issued for use will be specifically restricted to [the Clerk and the RFO] and will also be restricted to a single transaction maximum value of [£500] unless authorised by council or finance committee in writing before any order is placed.
- 9.2. A pre-paid debit card may be issued to employees with varying limits. These limits will be set by [the council]. Transactions and purchases made will be reported to [the council] and authority for topping-up shall be at the discretion of [the council].
- 9.3. Any corporate credit card or trade card account opened by the council will be specifically restricted to use by the Clerk {and RFO} {specify other officers} and any balance shall be paid in full each month.
- 9.4. Personal credit or debit cards of members or staff shall not be used {under any circumstances.} OR {except for expenses of up to [£250] including VAT, incurred in accordance with council policy.}

10. Petty Cash

- 10.1. {The council will not maintain any form of cash float. All cash received must be banked intact. Any payments made in cash by the Clerk [or RFO] (for example for postage or minor stationery items) shall be refunded on a regular basis, at least quarterly.} **OR** {The RFO shall maintain a petty cash [float/imprest account] of [£250] and may provide petty cash to officers for the purpose of defraying operational and other expenses.
 - a) Vouchers for payments made from petty cash shall be kept, along with receipts to substantiate every payment.
 - b) Cash income received must not be paid into the petty cash float but must be separately banked, as provided elsewhere in these regulations.
 - c) Payments to maintain the petty cash float shall be shown separately on any schedule of payments presented for approval.}

11. Payment of salaries and allowances

- 11.1.As an employer, the council must make arrangements to comply with the statutory requirements of PAYE legislation.
- 11.2. Councillors allowances (where paid) are also liable to deduction of tax under PAYE rules and must be taxed correctly before payment.

- 11.3. Salary rates shall be agreed by the council, or a duly delegated committee. No changes shall be made to any employee's gross pay, emoluments, or terms and conditions of employment without the prior consent of the council {or relevant committee}.
- 11.4. Payment of salaries shall be made, after deduction of tax, national insurance, pension contributions and any similar statutory or discretionary deductions, on the dates stipulated in employment contracts.
- 11.5. Deductions from salary shall be paid to the relevant bodies within the required timescales, provided that each payment is reported, as set out in these regulations above.
- 11.6. Each payment to employees of net salary and to the appropriate creditor of the statutory and discretionary deductions shall be recorded in a payroll control account or other separate confidential record, with the total of such payments each calendar month reported in the cashbook. Payroll reports will be reviewed by [the finance committee] to ensure that the correct payments have been made.
- 11.7. Any termination payments shall be supported by a report to the council, setting out a clear business case. Termination payments shall only be authorised by the full council.
- 11.8. Before employing interim staff, the council must consider a full business case.

12. Loans and investments

- 12.1. Any application for Government approval to borrow money and subsequent arrangements for a loan must be authorised by the full council and recorded in the minutes. All borrowing shall be in the name of the council, after obtaining any necessary approval.
- 12.2. Any financial arrangement which does not require formal borrowing approval from the [Secretary of State/Welsh Assembly Government] (such as Hire Purchase, Leasing of tangible assets or loans to be repaid within the financial year) must be authorised by the full council, following a written report on the value for money of the proposed transaction.
- 12.3. The council shall consider the requirement for an Investment Strategy and Policy in accordance with Statutory Guidance on Local Government Investments, which must written be in accordance with relevant regulations, proper practices and guidance. Any Strategy and Policy shall be reviewed by the council at least annually.
- 12.4. All investment of money under the control of the council shall be in the name of the council.
- 12.5. All investment certificates and other documents relating thereto shall be retained in the custody of the RFO.
- 12.6. Payments in respect of short term or long-term investments, including transfers between bank accounts held in the same bank, shall be made in accordance with these regulations.

13. Income

- 13.1. The collection of all sums due to the council shall be the responsibility of and under the supervision of the RFO.
- 13.2. The council will review all fees and charges for work done, services provided, or goods sold at least annually as part of the budget-setting process, following a report of the Clerk. [The RFO] shall be responsible for the collection of all amounts due to the council.
- 13.3. Any sums found to be irrecoverable and any bad debts shall be reported to the council by [the RFO] and shall be written off in the year. The council's approval shall be shown in the accounting records.
- 13.4. All sums received on behalf of the council shall be deposited intact with the council's bankers, with such frequency as the RFO considers necessary. The origin of each receipt shall clearly be recorded on the paying-in slip or other record.
- 13.5. Personal cheques shall not be cashed out of money held on behalf of the council.
- 13.6. {The RFO shall ensure that VAT is correctly recorded in the council's accounting software software and that any VAT Return required is submitted form the software by the due date}. OR {Any repayment claim under section 33 of the VAT Act 1994 shall be made {quarterly where the claim exceeds [£100] and} at least annually at the end of the financial year.}
- 13.7. {Where significant sums of cash are regularly received by the council, the RFO shall ensure that more than one person is present when the cash is counted in the first instance, that there is a reconciliation to some form of control record such as ticket issues, and that appropriate care is taken for the security and safety of individuals banking such cash.}
- 13.8. {Any income that is the property of a charitable trust shall be paid into a charitable bank account. Instructions for the payment of funds due from the charitable trust to the council (to meet expenditure already incurred by the authority) will be given by the Managing Trustees of the charity meeting separately from any council meeting.}

14. Payments under contracts for building or other construction works

- 14.1. Where contracts provide for payment by instalments the RFO shall maintain a record of all such payments, which shall be made within the time specified in the contract based on signed certificates from the architect or other consultant engaged to supervise the works.
- 14.2. Any variation of, addition to or omission from a contract must be authorised by [the Clerk] to the contractor in writing, with the council being informed where the final cost is likely to exceed the contract sum by 5% or more, or likely to exceed the budget available.

15. Stores and equipment

15.1.{[The officer in charge of each section] shall be responsible for the care and custody of stores and equipment [in that section].}

- 15.2. Delivery notes shall be obtained in respect of all goods received into store or otherwise delivered and goods must be checked as to order and quality at the time delivery is made.
- 15.3. {Stocks shall be kept at the minimum levels consistent with operational requirements.}
- 15.4. {The RFO shall be responsible for periodic checks of stocks and stores, at least annually.}

16. Assets, properties and estates

- 16.1. The Clerk shall make arrangements for the safe custody of all title deeds and Land Registry Certificates of properties held by the council.
- 16.2. The RFO shall ensure that an appropriate and accurate Register of Assets and Investments is kept up to date, with a record of all properties held by the council, their location, extent, plan, reference, purchase details, nature of the interest, tenancies granted, rents payable and purpose for which held, in accordance with Accounts and Audit Regulations.
- 16.3. The continued existence of tangible assets shown in the Register shall be verified at least annually, possibly in conjunction with a health and safety inspection of assets.
- 16.4. No interest in land shall be purchased or otherwise acquired, sold, leased or otherwise disposed of without the authority of the council, together with any other consents required by law. In each case a written report shall be provided to council in respect of valuation and surveyed condition of the property (including matters such as planning permissions and covenants) together with a proper business case (including an adequate level of consultation with the electorate where required by law).

No tangible moveable property shall be purchased or otherwise acquired, sold, leased or otherwise disposed of, without the authority of the council, together with any other consents required by law, except where the estimated value of any one item does not exceed [£500]. In each case a written report shall be provided to council with a full business case.

17. Insurance

- 17.1. The RFO shall keep a record of all insurances effected by the council and the property and risks covered, reviewing these annually before the renewal date in conjunction with the council's review of risk management.
- 17.2. The Clerk shall give prompt notification to [the RFO] of all new risks, properties or vehicles which require to be insured and of any alterations affecting existing insurances.
- 17.3. The RFO shall be notified of any loss, liability, damage or event likely to lead to a claim, and shall report these to [the council] at the next available meeting. The RFO shall negotiate all claims on the council's insurers {in consultation with the Clerk}.
- 17.4. All appropriate members and employees of the council shall be included in a suitable form of security or fidelity guarantee insurance which shall cover the

maximum risk exposure as determined [annually] by the council, or duly delegated committee.

18. [Charities]

18.1. Where the council is sole managing trustee of a charitable body the Clerk and RFO shall ensure that separate accounts are kept of the funds held on charitable trusts and separate financial reports made in such form as shall be appropriate, in accordance with Charity Law and legislation, or as determined by the Charity Commission. The Clerk and RFO shall arrange for any audit or independent examination as may be required by Charity Law or any Governing Document.]

19. Suspension and revision of Financial Regulations

- 19.1. The council shall review these Financial Regulations [annually] and following any change of clerk or RFO. The Clerk shall monitor changes in legislation or proper practices and advise the council of any need to amend these Financial Regulations.
- 19.2. The council may, by resolution duly notified prior to the relevant meeting of council, suspend any part of these Financial Regulations, provided that reasons for the suspension are recorded and that an assessment of the risks arising has been presented to all members. Suspension does not disapply any legislation or permit the council to act unlawfully.
- 19.3. The council may temporarily amend these Financial Regulations by a duly notified resolution, to cope with periods of absence, local government reorganisation, national restrictions or other exceptional circumstances.

Appendix 1 - Tender process

- 1) Any invitation to tender shall state the general nature of the intended contract and the Clerk shall obtain the necessary technical assistance to prepare a specification in appropriate cases.
- 2) The invitation shall in addition state that tenders must be addressed to the Clerk in the ordinary course of post, unless an electronic tendering process has been agreed by the council.
- 3) Where a postal process is used, each tendering firm shall be supplied with a specifically marked envelope in which the tender is to be sealed and remain sealed until the prescribed date for opening tenders for that contract. All sealed tenders shall be opened at the same time on the prescribed date by the Clerk in the presence of at least one member of council.
- 4) Where an electronic tendering process is used, the council shall use a specific email address that will be monitored to ensure that nobody accesses any tender before the expiry of the deadline for submission.
- 5) Any invitation to tender issued under this regulation shall be subject to Standing Order [insert reference of the council's relevant standing order] and shall refer to the terms of the Bribery Act 2010.
- 6) Where the council, or duly delegated committee, does not accept any tender, quote or estimate, the work is not allocated and the council requires further pricing, no person shall be permitted to submit a later tender, estimate or quote who was present when the original decision-making process was being undertaken.